

Local Action on Food and the RTPI
“Food and Spatial Planning”
Friday 15 July 2011
University College London

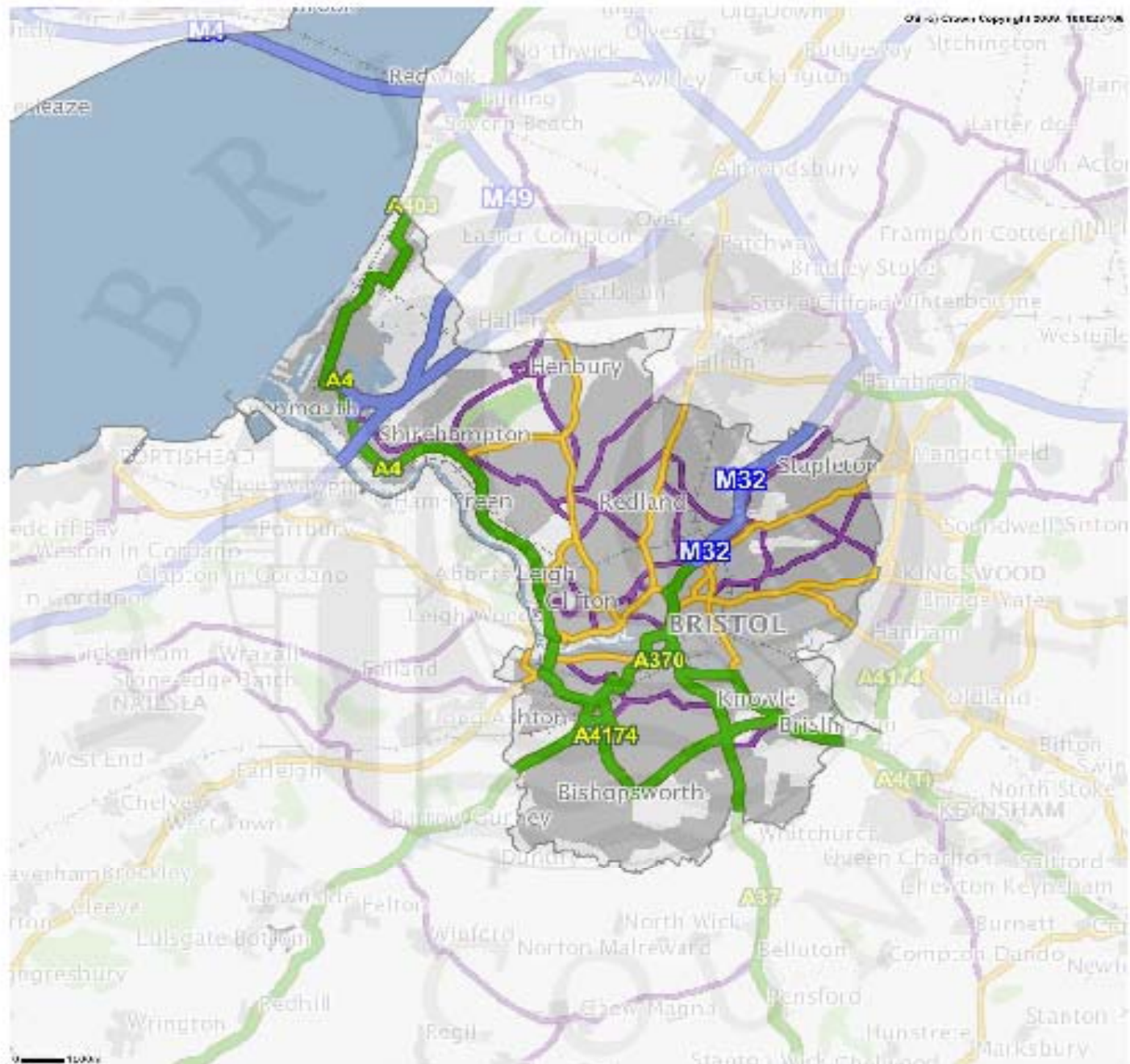
“Planning for a healthier Bristol - integrating health issues into urban planning”

Stephen Hewitt
Bristol City Council/NHS Bristol

Agenda

- Introduction
- Health and Planning
 - Partnership working
 - Strategic planning
 - Place-shaping/master-planning
- Development management
 - Protocol with NHS Bristol
 - Support to NHS Bristol
- Food and supermarkets/retailers



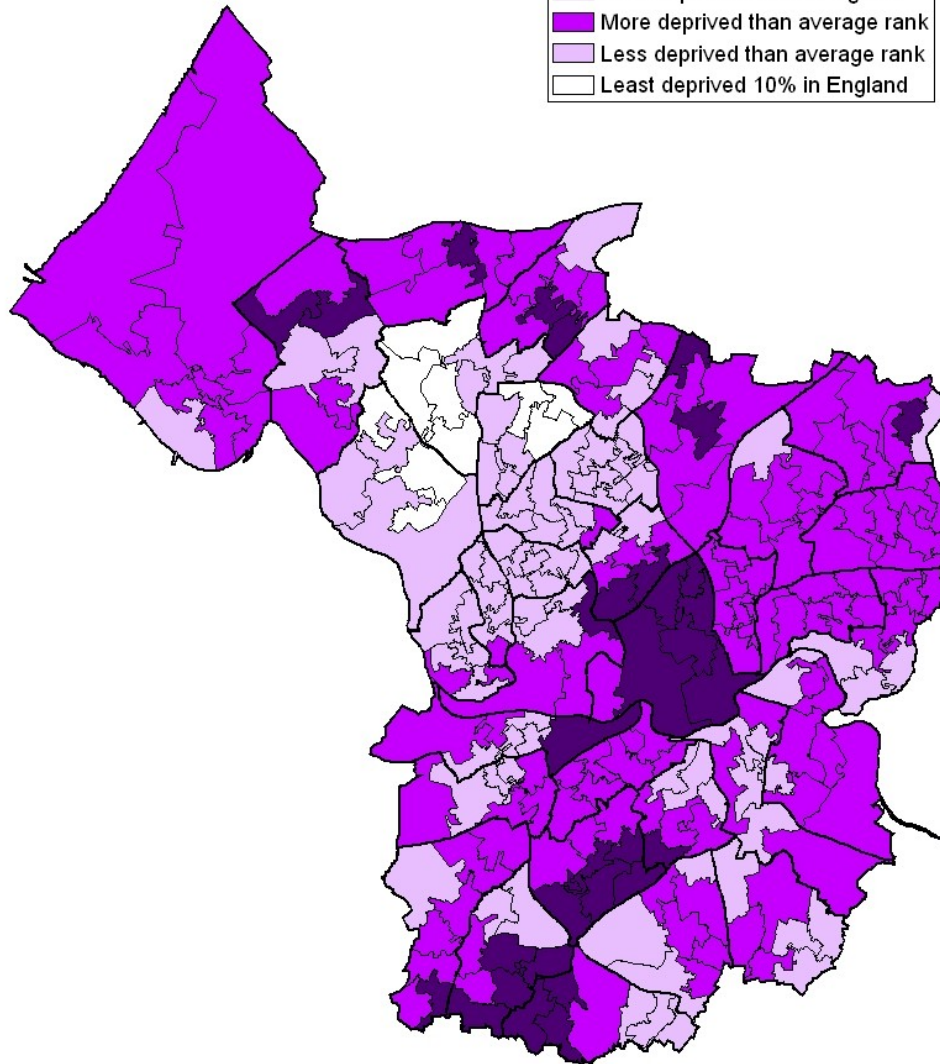


Deprivation in Bristol 2010

Source: DCLG English Indices of Deprivation 2010
analysed by Consultation, Research and Intelligence, Bristol City Council

Multiple Deprivation 2010

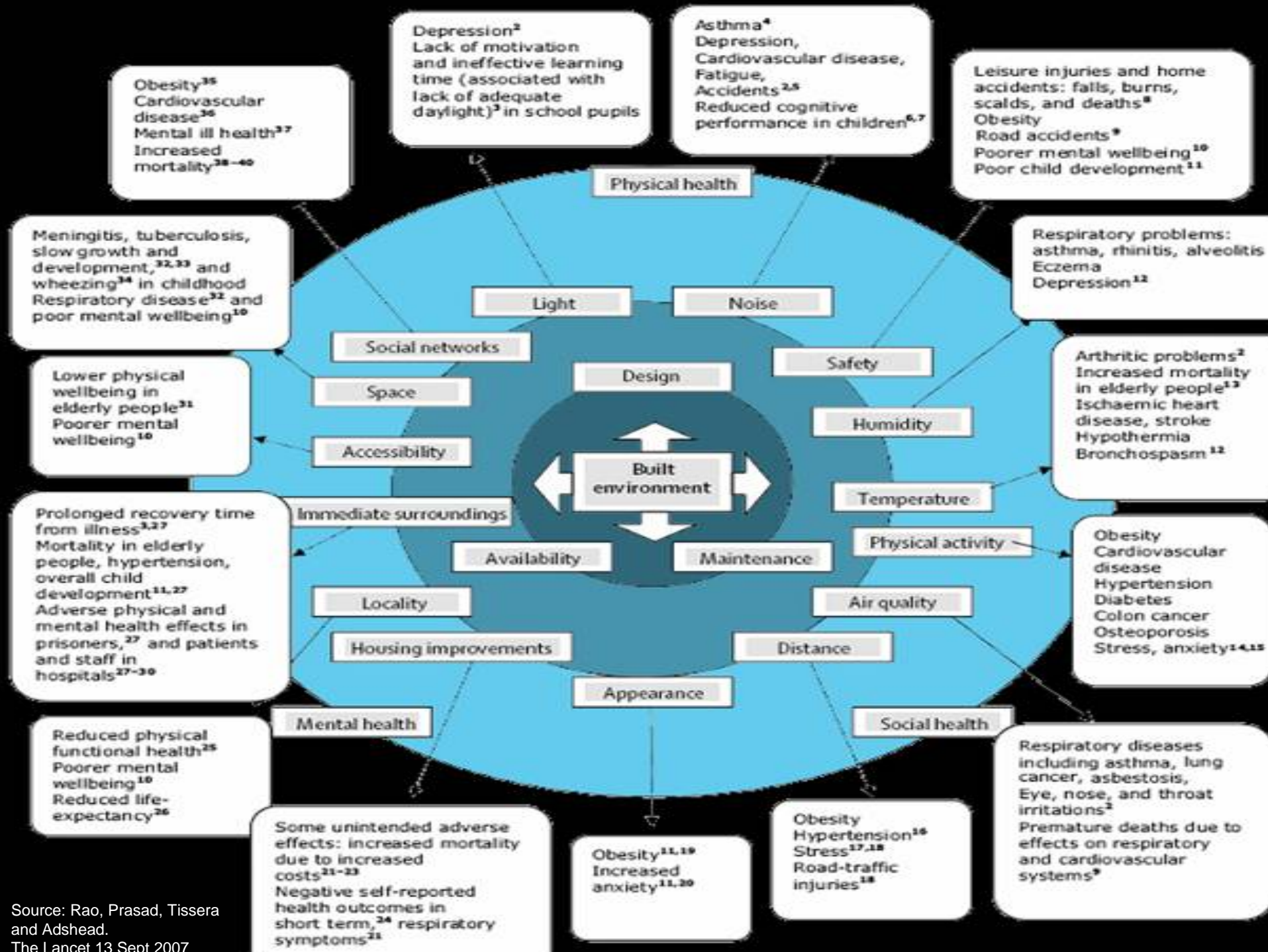
- Most deprived 10% in England
- More deprived than average rank
- Less deprived than average rank
- Least deprived 10% in England



Map: ONS Super Output Area boundaries Crown Copyright 2004
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REGENERATION • ECONOMIC DEVELOPMENT • COMMUNITIES • ENVIRONMENT

Cardiac - Sat 12 June 2010



Six key planning for health goals

- **Avoiding adverse health impacts from development - health protection**
- **Providing a healthy living environment**
- **Promoting and facilitating healthy lifestyles**
- **Providing good access to health facilities and services**
- **Building resilience and responding to the health impact of global environmental issues (such as climate change, peak oil, food security)**
- **Engaging the community in decision-making and implementation**



WHO Collaborating Centre
University of the West of England



Sustainability

Public Health

Active Bristol

Community Development
- Health Improvement

Health Policy

Food
Interests
Group

Transport

PCT Spatial
Planning Group

Healthy
Urban
Team

Spatial Planning

Housing

Strategic
Development

Sustainable City Group

LSP
Healthy
City
Group

Parks and Green Space

GP & Acute
Services

Environmental Health

Economic Development

Safer
Bristol

Green
Capital

Health and
Well-being
board

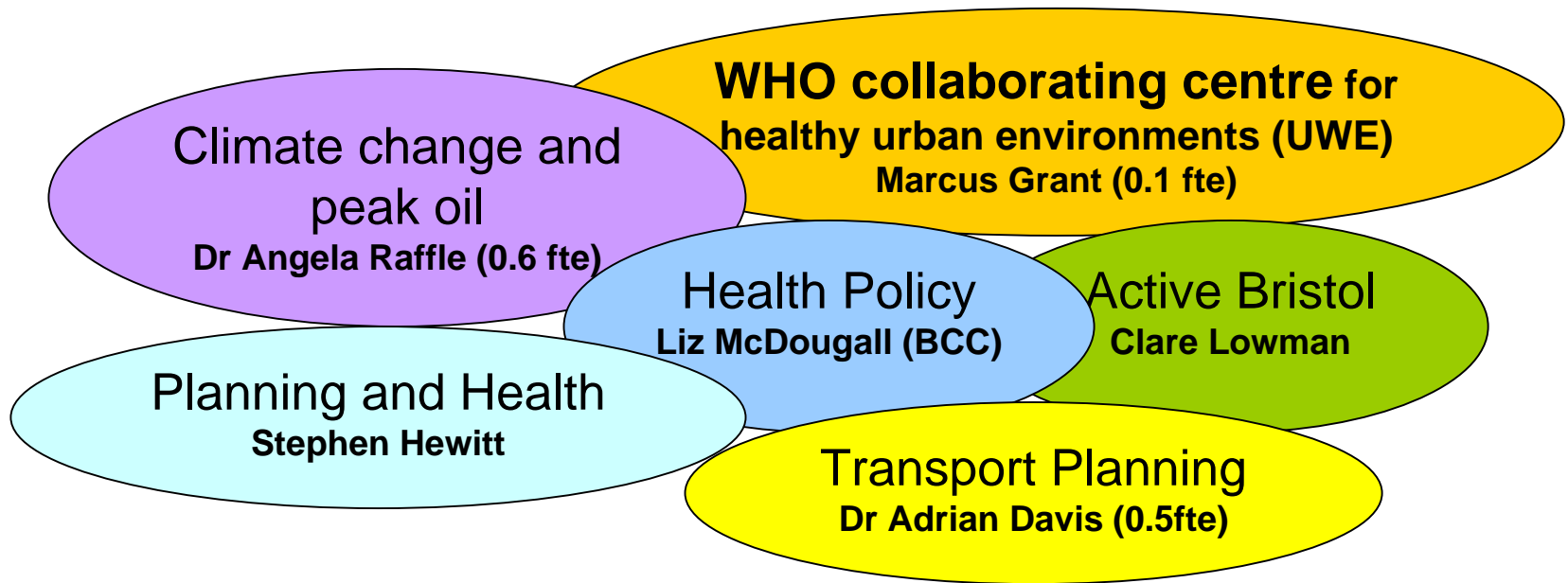
Thriving
Neighbourhoods
board

Prosperous and
Ambitious board



Children and
Young People Trust

Healthy Urban Team



Five planning and health work areas

- **Strategic policy development**
- **Place-shaping/master-planning**
 - Knowle West HIA
- **Development management**
 - NHS Bristol as a consultee
- **Advice to NHS Bristol**
 - Spatial planning learning set
- **Partnership working**
 - Food
 - Transport (JLTP3)
 - Healthy City Group

The Core Strategy (June 2011) aims to deliver “**A safe and healthy city made up of thriving neighbourhoods with a high quality of life**” and has “**Better health and well-being**” as one of its eleven objectives.



5. **Better health and wellbeing**

a pattern of development and urban design that promotes good health and wellbeing and provides good places and communities to live in. Bristol will have open space and green infrastructure, high quality healthcare, leisure, sport, culture and tourism facilities which are accessible by walking, cycling and public transport. This will help enable active lifestyles, improve quality of life and reduce pollution.

Putting policy in to practice

- Development management policies
- Health impact assessments
- Integrating health into supplementary planning documents
- Planning a Healthier Bristol planning advice note to be produced
- Joint local transport plan
- Evidence and research

Place-shaping

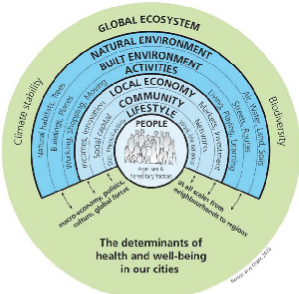
Knowle West HIA workshop

- 36 people attended
- Local residents
- Local councillor
- Local workers
- Professionals
- Academics



Development Management

Protocol between Bristol City Council and NHS Bristol for bringing health expertise into decision-making on planning



6 May 2011



- 1 -



- # NHS Bristol to be consulted on:
- Pre-applications discussions on super major developments (100+ dwellings or 10,000 m² floorspace)
 - 10 or more dwellings
 - 1,000 m² or more floorspace
 - Loss of public open space
 - Hot food takeaways
 - Section 106/CIL



Support to NHS Bristol



Involving
NHS Bristol
in
Development
Management

Stephen Hewitt
and Mark Richards

July 2010

- Spatial planning learning set
- Community development
- Healthy neighbourhood-check
- Neighbourhood planning - frontrunners
- Joint Strategic Needs Assessment (JSNA)
- Resource – access to planning expertise



The Food Agenda

- Bristol Food Network
- Food Charter
- Annual Food Conference
- Procurement
- Community Growing
- Food Policy Council
- www.bristol.gov.uk/food

Who feeds Bristol?

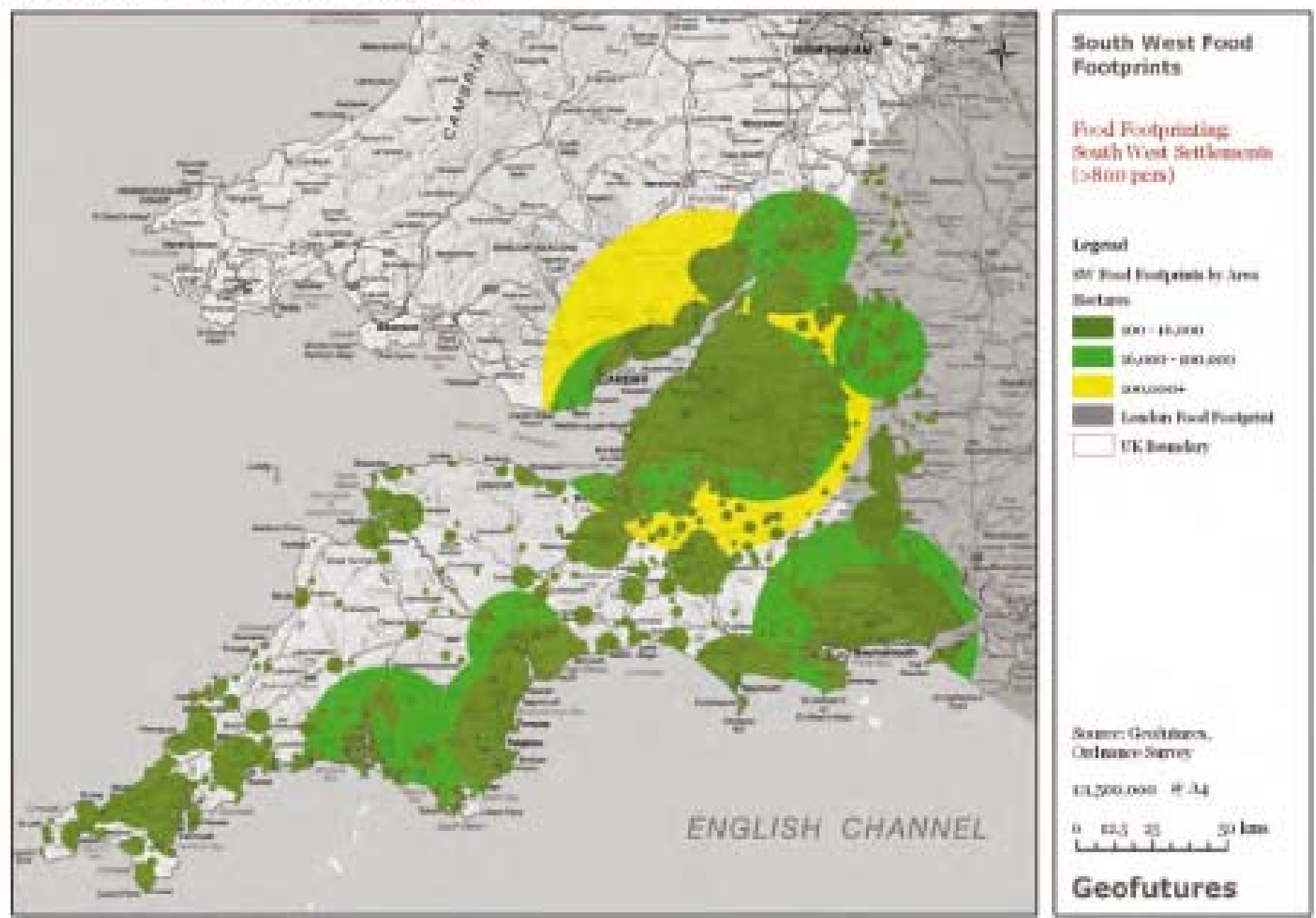
Towards a resilient food plan

Production • Processing • Distribution • Communities • Retail • Catering • Waste

[www.bristol.gov.uk/
whofeedsbristol](http://www.bristol.gov.uk/whofeedsbristol)

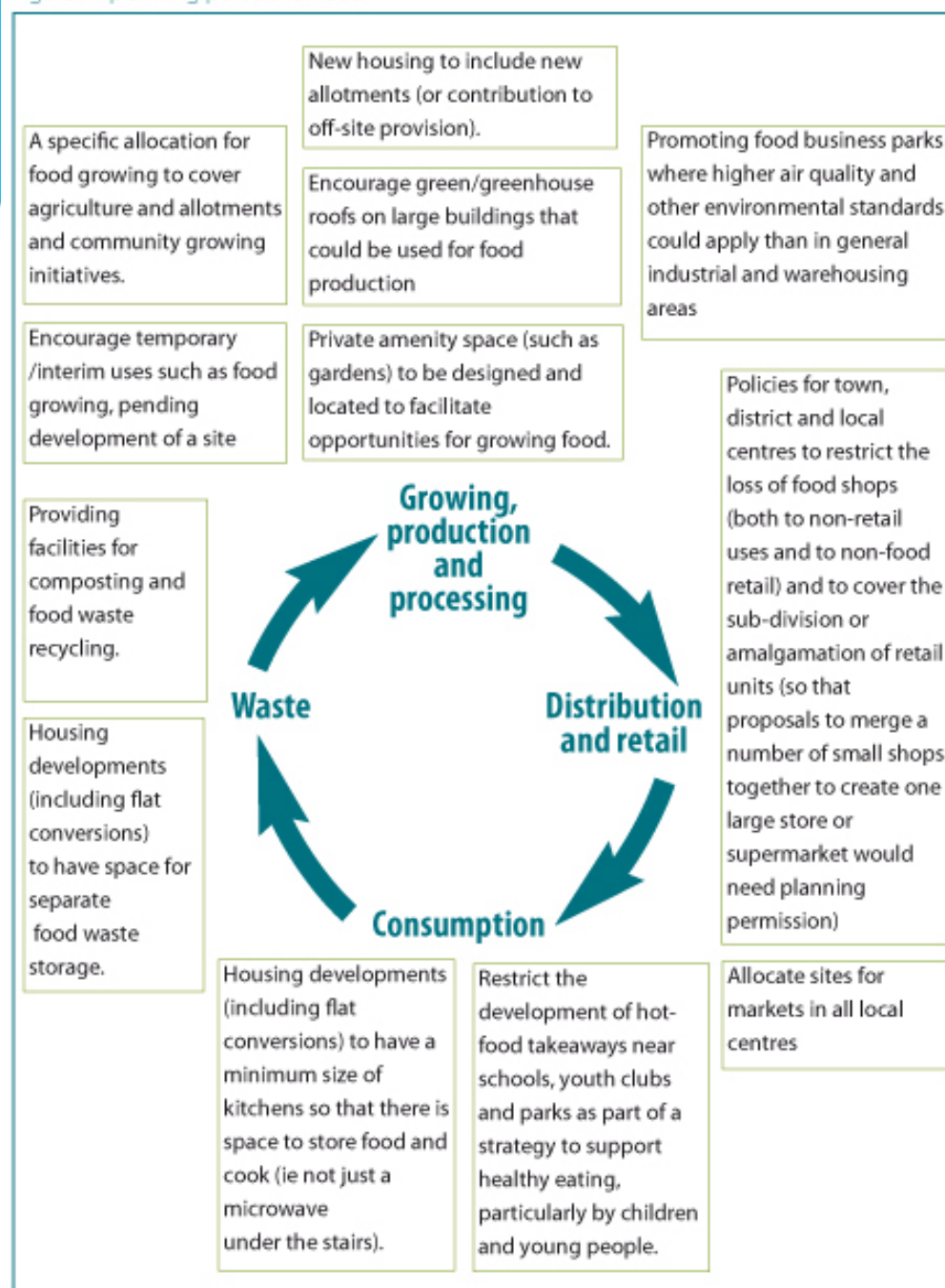


Map 6: South West food footprints



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Figure 14: planning powers for food



(Data source: Stephen Hewitt, Bristol City Council)

PLANNING

+ REGENERATION ■ ECONOMIC DEVELOPMENT ■ COMMUNITIES ■ ENVIRONMENT



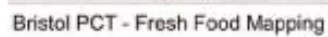
Cross-borough core strategy


Four Black Country local authorities have created the first joint core strategy document for a metropolitan area 24

06 Local battleground How planning pledges were used to win voters in the run-up to this week's council elections in England

11 London chief appointed The capital's new deputy mayor for planning, Edward Lister, faces a challenging start to his term

18 Marine management Steve Brunker, head of the government team developing the new offshore plans, claims they will reduce conflict



Avon M&T Consortium 

Medford, Oregon 97504 (503) 838-0100
Gordon, Deborah; Lewis, Jane; O'Connor, Margaret
and Johnson, Rita (2010). *Compassion: Royal Road into It*.
Royal Road Images and Illustrations (2010).

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A new approach

- Be clear about **what we want to achieve**; what is the harm we want to avoid/mitigate.
- Identify **clear, objective and justifiable criteria** that can be used to distinguish between different retailers or between different retail uses.
- Have a **strong evidence base** to support our actions. In pioneering a new approach there will be strong challenges.
- Recognise that **retailing is a dynamic market** that may not respond as anticipated. In trying a new approach, there may well be unintended consequences.
- **Different regulatory regimes**
- **Positive support** for local centres

Supermarkets

A clear distinction needs to be made between:

- **The building** (eg small convenience store or large superstore, is it accessible and well-designed or not, what are the servicing arrangements, is it a listed building, is it new build or refurbishment)
- **The location** (in centre, out of centre, in a prosperous vibrant centre or a poorly performing centre on a deprived outer estate, in a conservation area)
- **The use** (retail or non-retail; what is being sold, when is it open)
- **The operator** (eg a local independent, a franchise, a local retail chain, a national or international multiple retail chain)

Which factors can/should planning control ?

Planning concerns?

- **The diversity, character, vitality and viability of local centres.** In some centres the concern is the "clone town Britain" effect, where there are other poorly performing centres where a supermarket anchor store would be welcomed
- **Servicing and delivering to stores.** The servicing requirements of a convenience supermarket are very different to other retail uses
- **The loss of community pubs** to retail
- **The local economy and local employment** – including the impact on local suppliers and the wholesale and distribution infrastructure

A fit and proper organisation

- Agricultural practices
- Relationships with suppliers
- Food production and distribution (food miles)
- Packaging and food waste
- Healthy eating
- Climate change and use of fossil fuels
- Consumer choice and enterprise
- Monopoly and competition (national and local)

Beyond Planning

- Sustainable Communities Act 2007
- Local Government Act 2000 – promotion of economic, social and environmental wellbeing
- Localism Bill – general power of competence
- Bye-laws
- Licensing/registration – pubs, betting shops, off-licences, sex shops
- Pharmacies - control of entry - *necessary or desirable*
- Office of Fair Trade – local monopolies
- Lessons from abroad

An opportunity?

- The review of the Use Classes Order and General Development Order
- Deadline for responses of 1 September 2011
- www.communities.gov.uk/publications/planningandbuilding/changeuseissues

A New Use Class A1?

- a) Small convenience store (up to 250 sq m)
- b) Supermarket – convenience store (over 250 sq m)
- c) Small comparison store (up to 250 sq m)
- d) Large comparison store (over 250 sq m)
- e) Pharmacy
- f) Other retail (hairdressers, travel & ticket agencies, domestic hire shops, dry cleaners, funeral directors, internet cafes, sandwich bars)

Contact

Stephen Hewitt
Specialist Professional Planner
(Healthy Living/Health Improvement)
Bristol City Council
City Development
Brunel House
St George's Road
Bristol BS1 5UY

Tel: +44 (0) 117 922 2756

E-mail: stephen.hewitt@bristol.gov.uk

www.bristol.gov.uk/health